## 2025 Legislative Priorities

December 13, 2024



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## Do you recognize these situations?



School boards are critically important.

# Section 22-5-4 NMSA 1978. Local school boards; powers; duties.

A local school board shall have the following powers or duties:

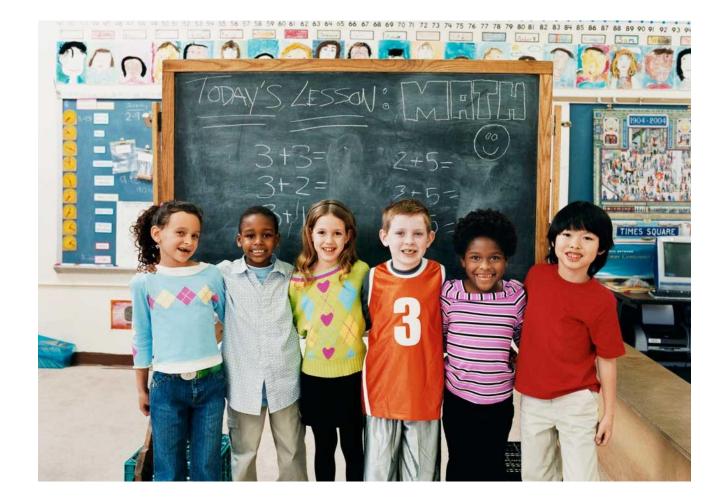
A. subject to the rules of the department [PED], develop educational policies for the school district;

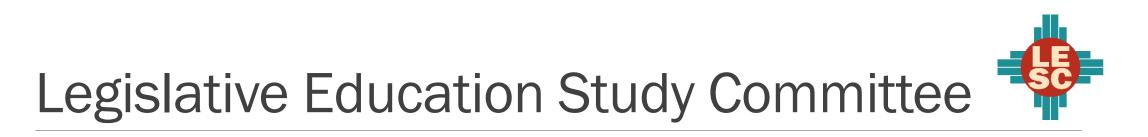
B. employ a local superintendent for the school district and fix the superintendent's salary;

C. review and approve the annual school district budget;

# 1. Introduction to LESC

- 2. New Mexico School Districts and Charter Schools
- 3. Descriptive Data
- *4. Martinez-Yazzie* Consolidated Lawsuit
- 5. Public Education Budget
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- Created in 1965 as a permanent, bipartisan, bicameral interim committee of the Legislature.
- Conducts a continuing study of all public education and teacher colleges in New Mexico, including funding.
- 10 voting members (four Senate, six House).
- 12 permanent staff (Policy analysts, fiscal analysts, support staff).
- LESC is the only committee of its kind nationally.

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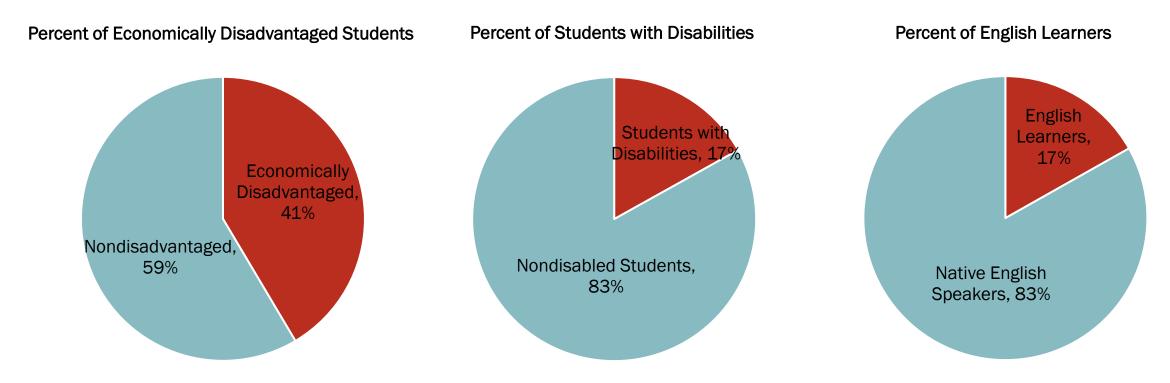
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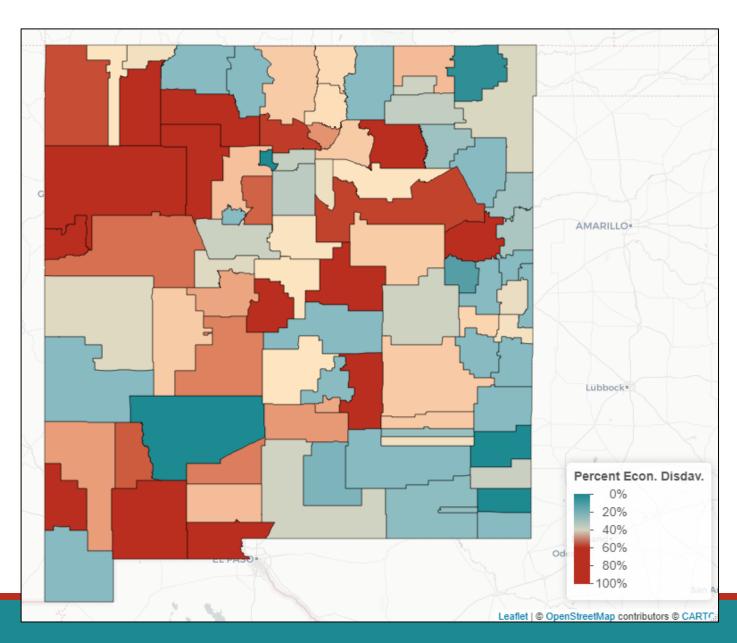


## **Statewide Student Demographics**



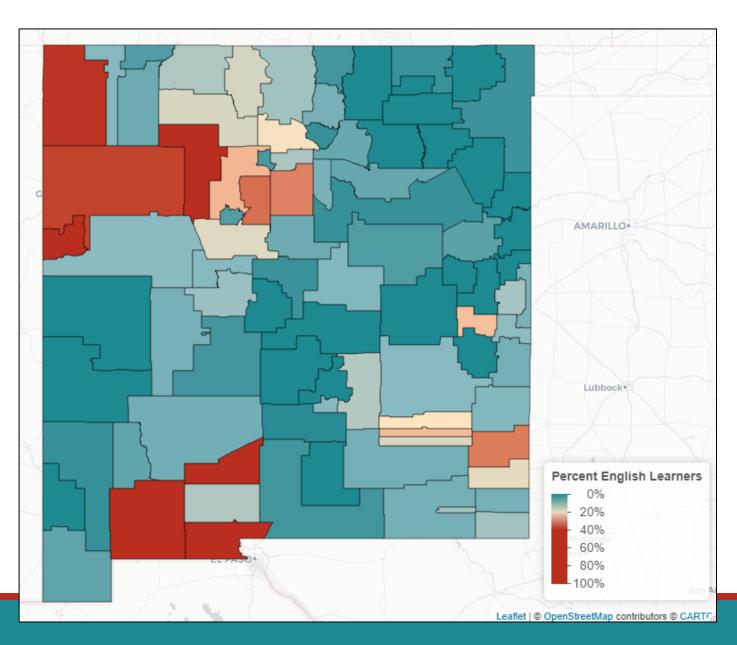
Source: PED and LESC Files

#### Percent Economically Disadvantaged Students





#### Percent English Learners



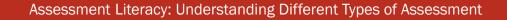


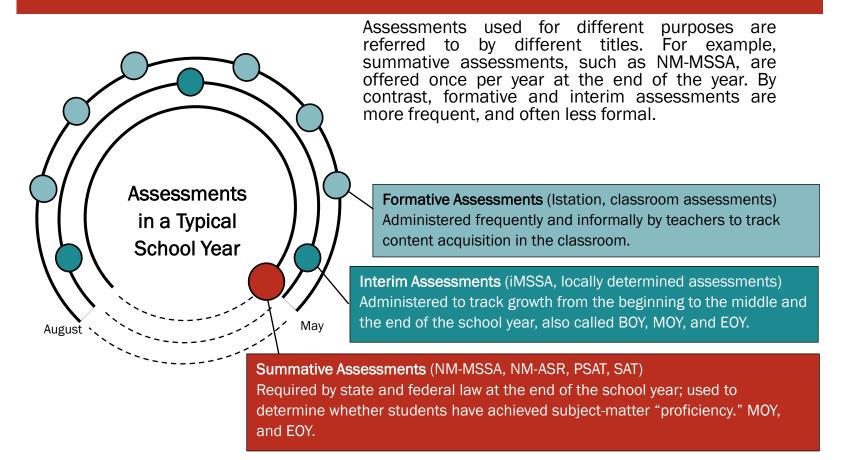
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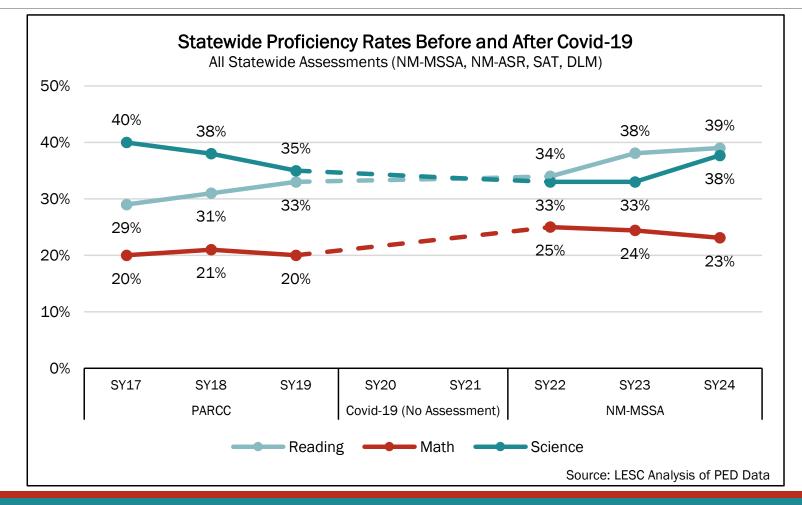




Source: LESC Adaptation of PED Graphic

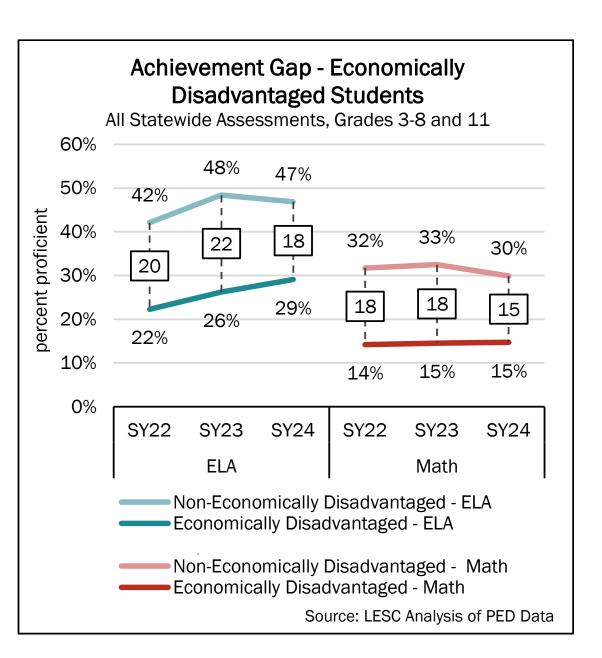


## **Statewide Assessment Results**



The achievement gap in both ELA and math narrowed from SY23 to SY24 due primarily to declining performance from nondisadvantaged students.

Economically disadvantaged students demonstrated growth in ELA from 26 percent to 29 percent proficient and remained flat in math proficiency at 15 percent proficient for both years.





Between SY23 and SY24, English learners demonstrated growth in ELA from 17 percent to 19 percent proficient and remained flat in math proficiency at 10 percent proficient for both years.

#### Achievement Gap - English Learners All Statewide Assessments, Grades 3-8 and 11 50% 44% 44% 39% 40% percent proficient 28% 28% 25 27% 30% 27 26 20% 18 18 17 19% 17% 10% 13% 10% 10% 10% 0% SY22 SY23 SY24 SY22 SY23 SY24 ELA Math Native English Speakers - ELA English Learners - ELA Native English Speakers - Math **English Learners - Math** Source: LESC Analysis of PED Data



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# The Martinez-Yazzie Lawsuit

- Plaintiffs asked the court to determine whether New Mexico is meeting its constitutional obligation to provide an adequate, sufficient education to at-risk students, which the court defines as the following:
  - Economically disadvantaged students;
  - English learners;
  - Native American students; and
  - Students with disabilities.

- Judge Sarah Singleton found New Mexico is not providing at-risk students with an adequate education.
- Injunction required the state to take immediate steps by April 15, 2019.



## The Martinez-Yazzie Lawsuit

- In the *Martinez-Yazzie* consolidated lawsuit, the 1st Judicial District Court ruled the state of New Mexico violated students' fundamental rights by failing to provide a <u>sufficient</u> and <u>uniform</u> system of education as guaranteed by the state constitution.
- As evidence, the judge pointed to:
  - Low high school graduation rates;
  - Low proficiency rates in reading and math; and
  - High rates of college remediation.



## The Martinez-Yazzie Lawsuit Findings

- The court noted funding shortfalls for the following:
  - Instructional materials and access to technology;
  - Programs targeting at-risk students, including prekindergarten, K-3 Plus, summer school, smaller class sizes, and reading programs; and
  - Quality teachers, which correlate with the poor academic outcomes of at-risk students, including an achievement gap between at-risk students and their non-at-risk peers.
- Additionally, the court noted several statutes are not being implemented, including the state's Bilingual Multicultural Education Act, Indian Education Act, and Hispanic Education Act, effectively leading to a system that is not appropriate for New Mexico's students.

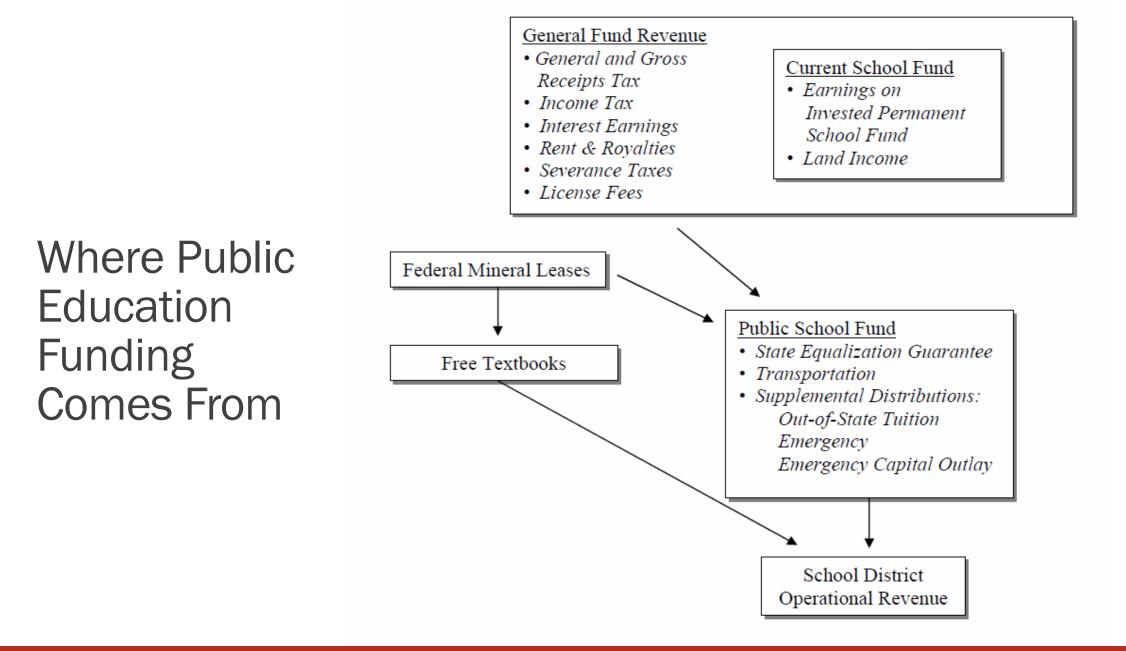


## Recent Martinez-Yazzie Filings

- The plaintiffs recently filed a motion calling for LESC and LESC staff to guide the creation of a statewide plan to address the lawsuit.
- The motion calls for LESC staff to submit to both plaintiffs and defendants a draft plan, developed in consultation with the PED secretary, by May 1, 2025, with the objective of fully satisfying the defendants' constitutional obligations by the end of 2030.
- The motion requests the court to require the inclusion of specific actions and the state actor or agency responsible for overseeing implementation, stated separately for each year from 2025 through 2030, and an analysis of the resources, in addition to current funding, necessary to complete those actions.

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## How Public Education Funding is Distributed

- The funding formula uses more than 24 components to allocate non-categorical funds to schools.
- Since its inception in 1973, the formula has been amended more than 80 times.
- Common terms:
  - State equalization guarantee (SEG);
  - <u>Membership (MEM);</u>
  - o Program units; and
  - Program cost.

	Grade Level/Program Membership		Times	Cost Differential = Units	
	Kindergarten & Three- and Four-Year-Old DD	FTE MEM	×	1.44	
E	Grade 1	MEM	×	1.20 SUM	
o Prog	Grades 2-3	MEM	×	1.18 OF	
Basic Program Units	Grades 4-6	MEM	×	1.045 UNITS	
	Grades 7-12	MEM	×	1.25	
		= 1	OTAL PRO	GRAM UNITS	
Staffing Cost Multiplier	Staffing Cost Multiplier: Teacher Cost Index	Times Value from 1.000 to 1.2			
Starff Mul	(years of experience and licensure level)	= AD	DJUSTED PROGRAM UNITS		
		PLUS			
	Special Education				
-	Related Services (Ancillary)	FTE STAFF	×	25.	
Special Education Units	A/B Level Service Add-on	MEM	×	0.	
	C Level Service Add-on	MEM	×	1.	
	D Level Service Add-on	MEM	×	2.	
<i>8</i>	3- and 4-Year-Old DD Program Add-on	MEM	×	2.	
	Bilingual Education	FTE MEM	×	0.	
Special Program Units	Fine Arts Education	FTE MEM		0.0	
	Elementary Physical Education	MEM		0.	
	K-12 Plus (Days between 181-190 OR 156-165)	MEM		0.0	
	K-12 Plus (Days between 191-205 OR 166-175)	MEM	×	0.0	
				Elementary/Jr. High Size U	
				Senior High Size U	
Size				District Size U	
				Micro District Size U	
				Rural Population U	
	Percentage of ((Title I + English Learners + Student Mobility) * 0.33 ) *	Total MEM		At-Risk U	
				Enrollment Growth U	
		National Board	for Professi	ional Teaching Standards U	
Add-on Units				Charter School Activites U	
¥ .,			Home Scho	ool Activities and Program U	
			= TOTAL	UNITS	
		+	Save Harml	ess Units	
		= GRANI	D TOTAL PI	ROGRAM UNITS	
				l × Unit Value = Program C	
	- 90% of t	he Certified Amount (A		neervation Program Contract Paym y and Renewable Energy Bonding	
				E EQUALIZATION GUARANT	



# FY25 Budget

- In FY25, <u>\$4.425</u> billion in recurring funding flowed to public schools and the Public Education Department, with an additional \$267.3 million in nonrecurring funding.
- Funding flows through the SEG, categorical (or "middle of the line" programs), "below the line" programs, one-time expenditures from the public education reform fund (PERF), and three-year appropriations in the government results and opportunity (GRO) fund.

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## **Budget Considerations**

The LESC Budget Recommendation includes...

### State Equalization Guarantee

- \$41.3 million to update the way schools receive funding for low-income students and provide targeted funding for English Learners
- \$91.1 million to increase funding for secondary students

#### **Educator Ecosystem**

- \$101.4 million for 3 percent employee salary increases
- \$7.4 million to increase teacher and principal salary minimums
- \$20 million to fund Educator Fellows

#### Academic Design

- \$17.4 million for literacy supports
- \$30 million for CTE and work-based learning, including internships
- \$8 million for STEM education



## **Policy Considerations**

### State Equalization Guarantee (SEG)

- Replacing Title I as a poverty indicator with the family income index mechanism
- Creating a standalone English learner factor
- Increasing the secondary factor from 1.25 to 1.30 for grades 7-12, and from 1.044 to 1.30 for grade 6

### **Principal Preparation**

- Revamping how educator preparation programs prepare principals
- Creating separate licenses for principals and superintendents

### **Restraint and Seclusion**

• Amending statute to more clearly define and limit the use of restraint and seclusion

### Capital Outlay in Partnership with LFC and PSCOOTF

Addressing issues with accessing funds for capital projects for all districts

# Resources

2024 LESC Annual Report

2024 LESC Post-Session Review

2024 LESC Quick Guide

LESC School District Dashboard

**LESC Bill Analysis** 



ry responsionity for the accuracy of the	cation committees of the New Mexico Legislature. LESC does not assume see reports if they are used for other purposes.
LEGISLATIVE	EDUCATION STUDY COMMITTEE
	BILL ANALYSIS
560	h Legislature, 2nd Session, 2024
Bill Number HB171/aHEC	Sponsor Romero/Lane/Stewart
Bill Number HB171/aHEC Tracking Number 227285.1	Sponsor Romero/Lane/Stewart Committee Referrals HEC:SEC
	Committee Referrals HEC:SEC
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#### FOR THE LEGISLATIVE EDUCATION STUDY COMMITTEE

#### BILL SUMMARY

#### Synopsis of HEC Amendment

The House Education Committee amendment to House Bill 171 (HB171/aHEC) removes the requirement that students complete demonstrations of competency in core academic subjectsmathematics, reading and language arts, writing, social studies, and science-as a requirement to receive a high school diploma. The amendment also removes two references to demonstrations of competency to align with the removal of this requirement as a contingency of receiving a high school diploma.

Synopsis of Original Bill

House Bill 171 (HB171) amends current law to update New Mexico's high school graduation requirements. The bill maintains the current requirement of 24 units to earn a high school diploma, increases unit requirements in core academic subject areas, requires the development of graduate profiles, requires school districts and charter schools to set two of the required units for graduation, and allows additional courses in career technical education (CTE) and work-based learning to count toward core academic requirements.

The bill would go into effect for high school students beginning ninth grade in the 2025-2026 school year. Graduation requirements would not change for students currently in high school.

#### FISCAL IMPACT

The bill does not carry an appropriation.

There may be minimal fiscal impacts to schools to offer professional learning and strategic planning to implement revised requirements and, potentially, to develop graduate profiles. There may also be minimal administrative, and therefore fiscal, impacts to the Public Education

2024 Quick Guide to **New Mexico Education** Laws and Budget

# Thank you! Q&A



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